

1 Daniel J. Rohlf (OSB #99006)
PACIFIC ENVIRONMENTAL ADVOCACY CENTER
2 10015 S.W. Terwilliger Boulevard
Portland, OR 97219
3 Phone: (503) 768-6707
Fax: (503) 768-6642
4 *Pro Hac Vice*

5 Sharon E. Duggan, Esq. (CA SB # 105108)
LAW OFFICES OF SHARON E. DUGGAN
6 2070 Allston Way, Suite 300
Berkeley, CA 94704
7 Phone: (510) 647-1904
Fax: (510) 647-1905
8

9 Brendan Cummings (CA SB #193952)
LAW OFFICE OF BRENDAN CUMMINGS
10 2325 Carleton St, Suite B
Berkeley, CA 94704
Phone: (510) 848-5486
11 Fax: (510) 848-5499

12 Attorneys for Plaintiffs
13

14 UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

15 ENVIRONMENTAL PROTECTION
16 INFORMATION CENTER, et al,

17 Plaintiffs,

18 v.

19 ANDREA TUTTLE, et al,

20 Defendants.
21

Case No:00-0713-SC

DECLARATION OF PETER B. MOYLE
IN SUPPORT OF MOTION FOR
PRELIMINARY INJUNCTION

22 I, Dr. Peter B. Moyle, do hereby declare as follows:
23

24 1. I am a fisheries biologist, and am considered by my peers
25 to be an expert on the biology and status of coho salmon in
26 California.

27 2. I have a B.S. in Zoology (Minnesota), an M.S. in Fisheries
28 Biology (Cornell), and a Ph.D. in Zoology (Minnesota).

1 3. I have been conducting research on fish in California,
2 including various species of salmon, since 1969. I have served as a
3 Professor of Fisheries Biology at the University of California at
4 Davis since 1972, and was chair of the University's Department of
5 Wildlife, Fish and Conservation Biology for five years. I have
6 authored or co-authored over 150 publications, including Inland
7 Fishes of California, the standard reference work on California
8 fishes, and four other books and monographs on fishes. My curriculum
9 vitae and list of publications is attached to this declaration as
10 Exhibit A.

11 4. I am a member of the American Fisheries Society, American
12 Society of Ichthyologists and Herpetologists, Ecological Society of
13 America, Society for Conservation Biology; American Association for
14 the Advancement of Science, and American Institute of Biological
15 Sciences. Recent awards include: Award of Excellence, Western
16 Division, American Fisheries Society (1991); Haig-Brown Award,
17 California Trout (1993); Distinguished Fellow, Gilbert Ichthyological
18 Society (1993); Fellow, California Academy of Sciences (1993); Bay
19 Education Award, Bay Institute (1994); Public Service Award,
20 University of California, Davis (1995); Outstanding Educator Award,
21 American Fisheries Society (1995, with J. J. Cech); Streamkeeper
22 Award, Putah Creek Council (1997).

23 5. From the mid-1970s until the present, I have engaged in
24 field studies of fish and fish habitat along the central and northern
25 coast of California. These studies have included research on coho
26 salmon and their habitat. I was in charge of a major survey of Eel
27 River fishes from 1987-1991. I am presently part of a comprehensive
28 U.C. Davis study of the Navarro River watershed, where I am leading a

1 study of the ecology and status of the watershed s fish, including
2 coho salmon.

3 6. Although I have spent considerable time studying coastal
4 streams and have a deep interest in coho salmon, my hands on
5 contact with these fish has been limited because coho are largely
6 gone from the large stream systems I have studied. In both the Eel
7 and Navarro rivers, coho were historically found throughout the
8 watersheds in forested streams but as the forests were logged, the
9 salmon disappeared. For example, at the request of California s
10 Department of Parks and Recreation, in the late 1980s Dr. Larry Brown
11 and I spent time repeatedly sampling Bull Creek in Humboldt Redwoods
12 State Park. This creek was once a major coho-spawning stream
13 supporting annual runs perhaps as high as 10,000 fish. We failed to
14 find a single juvenile coho in our samples. This watershed, prior to
15 its acquisition as part of a state park, had a history of heavy
16 logging, followed by landslides in the 1960s that sent huge amounts
17 of sediment downstream, essentially burying the original streambed.
18 In a survey of the Navarro River watershed last summer, we found
19 juvenile salmon in just two tiny tributaries of the North Fork. They
20 were absent from the few other places I had found them in the 1970s.
21 It is observations like these that stimulated my interest in
22 evaluating the status of coho salmon statewide.

23 7. I am frequently consulted by state and federal agencies for
24 information and advice on fisheries management. In 1993, I was
25 involved in efforts to evaluate the ecosystem management strategy,
26 commonly referred to as the FEMAT (Federal Ecosystem Management
27 Assessment Team) or Northwest Forest Plan, as part of a group that
28 evaluated the effects of various alternatives on fish, including coho

1 salmon. Additionally, I was the head of the Delta Native Fishes
2 Recovery Team (1993-1995, US Fish and Wildlife Service); a member of
3 the Sierra Nevada Ecosystem Science Team (1994-1996, US Forest
4 Service) and a member of the Core Team to write the Strategic Plan
5 for the CALFED Ecological Restoration Program (1998). I am currently
6 a member of the CALFED Interim Science Board for the ERP. I am also
7 a fisheries consultant to the City and County of San Francisco,
8 providing them with advice in relation to management of their water
9 projects and land in relation to fish, especially salmon.

10 8. In 1991, under contract with the National Marine Fisheries
11 Service (NMFS), Dr. Larry Brown and I undertook a review of existing
12 information on the distribution and abundance of coho salmon in
13 California. We published our findings in the North American Journal
14 of Fisheries Management, a leading peer-reviewed professional
15 journal. See Brown, L. R., P. B. Moyle, and R. M. Yoshiyama. 1994.
16 Historical decline and current status of coho salmon in California.
17 North American Journal of Fisheries Management 14:237-261, attached
18 as Exhibit B. The National Marine Fisheries Service (NMFS) has
19 relied extensively upon this research, calling our publication [t]he
20 most comprehensive review of coho salmon in California. See 61 F.R.
21 56139.

22 9. Our studies indicated that wild coho salmon populations in
23 California have declined by over 95% in the last 50 years, and that
24 approximately half of all California streams that once supported runs
25 of coho salmon no longer do so. We concluded that the sweeping
26 declines of coho in California are primarily the result of decline in
27 the quality of freshwater habitat throughout its range.
28

1 10. Our review concluded that degradation of freshwater
2 habitat constitutes the single most significant cause of coho
3 declines in central and northern California. These fish require
4 clean, coarse gravel in which to spawn because successful incubation
5 of salmon embryos requires that they be exposed to a continuous flow
6 of well-oxygenated water. Any factor that increases sediment
7 deposition in the gravel, through landslides or accelerated erosion
8 from nearby land, will decrease survival of coho embryos by
9 decreasing the supply oxygen. In addition to smothering salmon
10 embryos, increased sediment loads can fill in or degrade pools in
11 which juvenile coho salmon rear for their first summer of life.
12 Fewer and smaller pools decrease survival of immature coho by
13 eliminating or decreasing areas required for feeding, resting, and
14 sheltering from predators or by reducing access to low temperature
15 refuges found in deep pools. Cool water temperatures are an
16 important component of summer habitat of coho salmon (optimal
17 temperatures seem to be 12-14 degrees centigrade). Increases in
18 water temperature increase mortality of salmon embryos and juveniles
19 by making them more susceptible to diseases and predators, as well as
20 through physical stress. Cool temperatures are maintained in most
21 streams by shading from a dense canopy of trees and shrubs. Large
22 fallen trees, or large woody debris (LWD) also help to shade
23 streams, as well as providing important cover for small coho salmon,
24 both directly and indirectly through the influence of LWD on stream
25 processes which create more complex habitats. LWD is particularly
26 important as a refuge for juvenile salmon during high winter flows.
27 Decreases in incidence of LWD and other structural components of coho
28 habitat reduce cover that protects juvenile coho from predators,

1 reduces thermal refugia, and reduces stream channel complexity.
2 Absence of LWD also can increase velocities of flow that may scour
3 out embryos buried in the gravel and push juvenile salmon into
4 unfavorable habitats. Accordingly, streams with elevated
5 temperatures, inadequate LWD, degraded banks, and less streamside
6 vegetation experience significant decreases in survival of coho
7 populations.

8 11. Conditions in intermittent and nonfish-bearing streams
9 that are tributary to waterways inhabited by coho also can
10 significantly affect coho survival. Such streams often comprise over
11 70 percent of the cumulative channel length in coastal California
12 watersheds. These streams are important sources of water, nutrients,
13 wood, and other vegetative material for streams inhabited by coho.
14 On the other hand, these streams can also introduce harmful elements
15 into areas inhabited by coho. Increases in sediment, high
16 temperature water, and altered flow regimes in a watershed's
17 intermittent and non-fish bearing stream network thus result in
18 adverse impacts and associated increases in coho mortality similar to
19 those described above.

20 12. The freshwater habitat characteristics required to
21 maximize salmon survival are typical of streams in watersheds
22 characterized by significant areas of mature and old-growth forests.
23 Accordingly, our study described in paragraph 8 found that much of
24 the decline of coho salmon stocks in California stems directly from
25 widespread and ongoing elimination of old-growth and mature forest in
26 watersheds along the California north coast. We ultimately concluded
27 that coho salmon throughout California warrant protection as a
28 threatened species under state and federal law.

1 13. In a status review of coho conducted for the National
2 Marine Fisheries Service (NMFS), agency researchers concurred with
3 the determination reached in the study mentioned in paragraph 8 that
4 several coho ESUs in California warranted protection under the
5 Endangered Species Act as they were either presently in danger of
6 extinction or were likely to become endangered in the future if
7 present trends continue. See Weitkamp, L.A., T. C. Wainwright, G. J.
8 Bryant, G. B. Milner, D. J. Teel, R. G. Kope, and R. S. Waples. 1995.
9 Status review of coho salmon from Washington, Oregon, and California.
10 US Department of Commerce NOAA Technical Memorandum NMFS-NWFSC-24.
11 258 pp., summarized at 61 F.R. 56139 (1996). This review emphasized
12 that one of the primary reasons for the extremely low levels of
13 current coho abundance is extensive habitat degradation.

14 14. The California Department of Fish and Game (CDFG)
15 contracted with me to produce a report on the status of native fishes
16 in California whose populations have shown a declining trend,
17 including coho salmon. CDFG published the final report. See P. B.
18 Moyle, R. M. Yoshiyama, J. E. Williams, and E. D. Wikramanayake.
19 1995. Fish species of special concern in California. 2nd edition.
20 Sacramento: California Department of Fish and Game. 272 pp. Prior to
21 publication, the report went through extensive reviews by CDFG
22 biologists, in both the first and second editions. We concluded in
23 the report that logging and associated activities have caused
24 substantial decline of coastal coho by increasing coho mortality
25 through impacts such as those identified above resulting from habitat
26 loss and degradation. CDFG now gives special consideration to all
27 species of fish discussed in the report in carrying out the agency s
28

1 own management activities, as well as in its recommendations to other
2 agencies.

3 15. Pursuant to a March 1998 Memorandum of Agreement (MOA)
4 between signed with NMFS, and the Resources Agency of California
5 committed to convening an independent Scientific Review Panel (SRP)
6 to examine the CFPRs and their effectiveness in protecting coastal
7 coho salmon. The Resources Agency further committed to implementing
8 changes to the CFPRs that would remedy, by January 2000, shortcomings
9 relating to coastal salmon identified by the SRP. ~~an independent~~
10 ~~Science Review Panel (SRP) analyzed links between logging activities~~
11 ~~carried out under the standards of California s state forest practice~~
12 ~~rules and effects on California coastal coho salmon. This body~~ The
13 SRP published a its report in June 1999, the core finding of which
14 was that the California Forest Practice Rules (CFPRs) do not provide
15 sufficient habitat protection to watersheds inhabited by salmon to
16 avoid increased mortality of these fish. The report found that
17 logging operations which conform to state standards increase input of
18 fine sediments into stream channels, increase water temperatures,
19 affect aquatic food resources and reduce long-term recruitment of
20 LWD, all of which act as limiting factors for populations of coho
21 and other salmonids. A copy of the report is attached as Exhibit C.

22 16. The report mentioned in paragraph 15 also analyzed the
23 document issued by the California Department of Forestry (CDF)
24 titled, Coho Salmon (*Oncorhynchus kisutch*) Considerations for Timber
25 Harvests Under the California Forest Practice Rules (Coho
26 Considerations) (CDF 1997). The report concluded that although the
27 CDF document provides general background information on the various
28 factors that affect salmonids, it does not provide specific measures

1 that would result in the avoidance of take of coho salmon from
2 direct, indirect, and cumulative effects. SRP report at 17. The
3 National Marine Fisheries Service has also concluded that the CDF s
4 Coho Considerations document does not contain measures that are
5 adequate to prevent harm to coho salmon.

6 17. The ~~results~~ findings of the SRP report are consistent
7 with conclusions I have drawn from my research. I am familiar with
8 the requirements for regulating logging and associated activities set
9 forth in the CFPRs, and I share the SRP s view that the CFPRs fail to
10 provide standards governing logging and related activities such as
11 road-building that would prevent these actions from causing direct
12 and indirect mortality to coho salmon in coastal streams.

13 18. In my view, the CFPRs are particularly deficient in
14 their failure to provide for consideration of cumulative impacts on
15 salmon and their habitats; these are the combined impacts of past,
16 present, and reasonably foreseeable future projects. Adverse effects
17 to coho habitat typically result from the additive impacts caused by
18 perturbations throughout an entire watershed. Moreover, stream-
19 dwelling salmon have little ability to move to avoid degraded stream
20 conditions. Based on my experience, it is largely meaningless to
21 assess potential impacts on coho habitat resulting from a single
22 activity in a watershed where there are multiple actions affecting
23 coho habitat and a long history of past actions. Accordingly, I
24 believe that absent ~~some type of~~ a scientifically based watershed
25 level assessment process, the CFPRs cannot provide a decision-maker
26 with adequate information to avoid adverse cumulative impacts on coho
27 habitat and associated increases in coho mortality.

1 19. The Board of Forestry recently adopted changes to the
2 CFPRs that will become effective in July 2000 and then expire on
3 December 31, 2000. These changes are, in my view, largely cosmetic,
4 and do not redress the problems the SRP, NMFS, state and federal
5 agencies, or independent scientists have identified. Although the
6 Board of Forestry inserted a great deal of laudible (though largely
7 rhetorical) "intent" language into its revised Rules, the minimal
8 modifications to the Rules substantive standards are insufficient to
9 provide significant increases in current protections for coho or
10 their habitat. For example, the problems relating to cumulative
11 impact analysis discussed in the preceding paragraph were not even
12 addressed, much less corrected, by the revisions adopted by the
13 Board. Likewise, the Board of Forestry did not increase protection
14 for nonfish-bearing and intermittent streams in the revised rules.
15 In my professional opinion, I believe that habitat degradation caused
16 by timber harvest and related activities permitted under the revised
17 CFPRs will likely continue to impair the coho salmon's ability to
18 feed, breed and shelter, resulting in death or injury to these fish.

19 20. Logging on federal land in northwestern California is
20 conducted under standards developed by the Forest Ecosystem
21 Management Assessment Team (FEMAT, July 1993), and set forth in the
22 so-called Northwest Forest Plan. As noted above, I served on an
23 advisory team that helped to evaluate the degree of protection to
24 fish provided by various management options in this plan. My team
25 basically concluded that stringent standards, as adopted by FEMAT,
26 were needed to protect the fish. These standards establish Riparian
27 Reserve buffers adjacent to both fish-bearing and non fish-bearing
28 streams and waterways in order to provide fish habitat and riparian

1 protection. FEMAT standards and guidelines essentially prohibit
2 timber harvest in Riparian Reserves on federal land, except in very
3 limited circumstances. See Record of Decision, Northwest Forest Plan
4 Standards and Guidelines, C-31. FEMAT recognized that wide stream-
5 side buffers are critically important to maintain fully functioning
6 riparian systems and protect stream habitat of salmonids, and set the
7 no timber harvest buffer for most fish-bearing streams on federal
8 land as the greatest of the following distances along a given stream:
9 300 feet slope distance, a distance equal to the height of two site
10 potential trees, the top of the inner gorge, the outer edges of
11 riparian vegetation, or the outer edges of the 100-year flood plain.
12 Moreover, protective no-cut buffer widths for most non fish-bearing
13 or intermittent streams on federal land extend 150 feet, the distance
14 of one site potential tree, the top of the inner gorge, the outer
15 edges of riparian vegetation, or the edge of the 100-year flood
16 plain, whichever is greater. The Northwest Forest Plan also
17 establishes a system of Key Watersheds with additional management
18 standards to protect habitat of at-risk fish populations, as well as
19 a watershed assessment process to assist managers in identifying
20 cumulative impacts on Riparian Reserves.

21 21. Despite these standards for logging on federal land,
22 there is no consensus among fisheries biologists that even the
23 Northwest Forest Plan rules are adequate to prevent additional coho
24 mortality in watersheds where harvest occurs. After consultations
25 pursuant to the ESA on timber-related activities consistent with the
26 Northwest Forest Plan's standards, the National Marine Fisheries
27 Service routinely concludes that such activities still carry a risk
28 of causing death or injury to listed salmonids. Therefore, though

1 the Northwest Forest Plan has specific provisions designed to protect
2 aquatic ecosystems, particularly fish-bearing streams, NMFS issues
3 incidental take statements for logging operations conducted in
4 accordance with these federal standards and guidelines. In other
5 words, NMFS recognizes that even when carried out under the standards
6 established by the Northwest Forest Plan, logging operations result
7 in death and injury to coho salmon.

8 22. The California Forest Practice Rules, both currently and
9 as revised, provide standards that are significantly less protective
10 than the standards applicable on federal lands. FEMAT noted this
11 disparity and concluded that [c]urrent state forest practice rules
12 do not adequately protect ecological effectiveness nor provide any
13 margin for error to accommodate natural disturbances or uncertainties
14 in knowledge. (FEMAT, V-61). The team focused on readily apparent
15 differences between the existing state practice rules and the federal
16 requirements. California allows significant logging and associated
17 activities to occur within riparian areas. The width of the
18 protective stream-side buffers are considerably smaller under the
19 state rules. Id.

20 23. The current California rules only require a 75 foot
21 buffer for slopes up to 30 percent, a 100 foot buffer for slopes
22 between 30-50 percent, and a 150 foot buffer for slopes in excess of
23 50 percent for fish-bearing (Class I), streams. These requirements
24 drop to 50, 75 and 100 feet, respectively, for streams that support
25 aquatic life other than fish (Class II streams), and disappear
26 altogether for intermittent (Class III) streams. In the revised rule
27 package that will become effective in July, the standards for logging
28 along fish-bearing streams are changed slightly, requiring a buffer

1 that is 150 feet in width. However, this buffer is still not of
2 sufficient size to provide adequate protection for coho salmon, and
3 harm to the fish and its habitat are likely to continue under this
4 minor modification. Furthermore, under the revised rules, logging
5 will continue to be allowed within the buffer of fish-bearing streams
6 at levels that cause damage to the habitat of coho salmon, requiring
7 only 75 percent of the overstory canopy to be retained within the
8 first 75 feet from the watercourse, and only 65 percent within the
9 remaining 75 feet of the buffer. The Board of Forestry elected to
10 maintain the current insufficient standards for Class II and Class
11 III streams. Thus, logging operations authorized under these slightly
12 modified standards are likely to continue to increase sedimentation
13 and temperature and cause the loss of large woody debris, resulting
14 in continued harm and injury to coho salmon.

15 24. I believe that the CFPRs— management standards under the
16 current CFPRs for fish-bearing streams are insufficient to avoid
17 detrimental impacts on coho habitat caused by logging and associated
18 activities. Although the Board of Forestry has adopted changes to
19 these standards, I believe these changes are also insufficient, and
20 that such injurious impacts are likely to continue under these
21 revised rules. Logging operations near fish-bearing streams conducted
22 ~~in accordance with the~~ currently being approved under the CFPRs are
23 likely to result in adverse modification of coho habitat by
24 introducing sediment into streams, impairing delivery of LWD,
25 destabilizing banks, altering runoff and flow regimes, and increasing
26 stream temperatures. Such effects cause increased coho mortality by
27 impairing freshwater habitat features coho require. Likewise,
28 logging operations approved under the revised CFPRs are likely to

1 cause harm coho salmon and its habitat. I also view as telling the
2 fact that major differences exist between the standards governing
3 timber harvesting on federal lands versus harvests on state and
4 private lands governed by the CFPRs, despite the fact these disparate
5 land ownerships often occur in the same watershed, ~~and despite the~~
6 ~~fact that the designated critical habitat of coho includes~~
7 ~~substantial areas of non-federal land.~~ The fact that NMFS itself has
8 determined that take still occurs under the more stringent federal
9 standards bolsters my view that logging under the CFPRs has and will
10 continue to harm coho salmon, and that this harm is likely to
11 continue under the CFPRs that will become effective in July 2000.

12 25. In my opinion, the CFPRs also fail to adequately protect
13 intermittent and nonfish-bearing streams. Functional watersheds and
14 high quality fish habitat require maintaining connectivity of all
15 parts of the aquatic ecosystem. Intermittent and non fish-bearing
16 streams often comprise over 70 percent of the cumulative channel
17 length in coastal California watersheds. These streams are sources
18 of water, nutrients, wood, and other vegetative material for streams
19 that are inhabited by coho. Failure to protect this stream network
20 can result in the disruption and loss of functions and processes
21 necessary for the maintenance of healthy coho habitat. Unprotected
22 Class III streams are also likely to be a major source of sediment
23 that washes into fish-bearing streams, harming even areas that are
24 otherwise protected by riparian buffers. Existing state rules allow
25 logging in riparian areas along nonfish-bearing and intermittent
26 streams and consequently do not provide adequate protection against
27 disruptions of the downstream habitats that support coho salmon.
28 Logging along such streams in accord with the CFPRs is therefore

1 likely to adversely affect downstream coho habitat in a manner that
2 causes increased coho mortality. As discussed above in paragraph 23,
3 these standards will remain unchanged when revisions to the rules
4 adopted by the Board take effect in July, and thus logging in
5 accordance with these revised rules will likely continue to cause
6 impacts that cumulatively, directly and indirectly increase coho
7 mortality.

8 26. NMFS also concurs with my opinion that the CFPR s
9 Watercourse and Lake Protection Zones (WLPZs) are simply inadequate
10 to provide sufficient protection for coho. In the Federal Register
11 notice publishing the final rule for the listing of the Central
12 California coastal coho ESU, NMFS stated that there is no
13 substantive body of evidence to demonstrate that the level of
14 protection [provided by WLPZs] is sufficient to conserve the
15 anadromous fish habitat and ecosystems upon which coho salmon in the
16 Central California coast coho salmon ESU depend. 61 F.R. 56140. In
17 addition, NMFS expressed concern that the CFPRs allow activities in
18 the WLPZs that are harmful to coho habitat. Id. at 56141. These
19 problems are further exacerbated by the fact that the CFPRs even
20 contain exceptions that allow salvage without environmental review
21 or monitoring. Id. Finally, the California Department of Fish and
22 Game also concluded that the Rules do not protect the overall
23 function, biological diversity, and integrity of stream corridors.
24 California Department of Fish and Game, Evaluation of the
25 Implementation and Effectiveness of the WLPZ Rules 1 (July 6, 1995),
26 attached as Exhibit D.

27 27. The Rules adopted by the Board fail to address other
28 severe problems found in the existing rules in addition to those

1 relating to riparian buffers. For example, Additionally, watershed
2 analysis that assesses cumulative impacts is a major component of the
3 federal regulations, yet is one of the areas most significantly
4 deficient within the current CFPRs, and one that remains unchanged by
5 the rule package recently adopted by the Board of Forestry.
6 Watershed analysis under the both the current and the revised
7 versions of the CFPRs relies on limited existing data and
8 estimations, is site-specific and based on a smaller scale, and
9 focuses on a much shorter time frame than watershed analysis under
10 the Northwest Forest Plan.

11 28. NMFS concurs with my overall opinion that California s
12 state rules have proven unsuccessful in preventing harm to coho
13 salmon and their habitat. William Hogarth, former NMFS Regional
14 Administrator, stated in October of 1997 that NMFS believes that
15 scientific literature indicates that the habitat requirements of coho
16 salmon and steelhead in most watersheds are not being met through the
17 application of the [C]FPRs., attached as Exhibit E. Subsequent to
18 this letter, NMFS performed a broad review of the CFPRs and found
19 most of the CFPR provisions, and many of its definitions, inadequate
20 to protect and avoid take of coho. National Marine Fisheries
21 Service, Predecisional Draft, Effectiveness of the California Forest
22 Practice Rules to Conserve Anadromous Salmonids, 2-3 (May 22,
23 1998)(hereinafter NMFS Review) attached as Exhibit F. Of twenty-nine
24 provisions, the NMFS Review determined that twenty would not protect
25 coho. Id. Additionally, in its publication of the final rule to
26 list the Oregon/Northern California ESU of coho under the ESA, NMFS
27 stated that the CFPRs do not adequately address large woody debris
28 recruitment, streamside tree retention to maintain bank stability,

1 and canopy retention standards that assure stream temperatures are
2 properly functioning for all life stages of coho salmon. Salvage
3 logging operations and the insufficient monitoring efforts under the
4 CFPRs are also cited as sources of problems. 62 F.R. 24596. On the
5 issue of take, NMFS has consistently expressed concern that THPs
6 promulgated in accordance with the CFPRs may, nonetheless, constitute
7 take. In February of 1999, NMFS specifically stated in its
8 Biological Opinion (BiOp) for the Pacific Lumber Company Headwaters
9 Forest Project that the [i]mplementation of THPs under the CFPRs has
10 not consistently provided protection against unauthorized take in
11 relation to Pacific salmonids listed under the ESA by the NMFS, such
12 as coho salmon. BiOp at 393, excerpts attached as Exhibit G.

13 29. NMFS also believed that CDF s Coho Considerations
14 document (discussed in paragraph 16) did not include adequate
15 standards to prevent harm to coho salmon. In a Biological Opinion
16 issued by the agency, NMFS stated that [i]n April 1997, the CDF
17 issued the document Coho Salmon Considerations for Timber Harvesting
18 Under the CFPRs as guidance to foresters on how to address take of
19 coho salmon. Although the this document provides guidance for
20 protecting salmonids, it does not, in many instances, require
21 measures that would avoid take of coho salmon from direct, indirect,
22 and cumulative effects Until these issues are resolved, unauthorized
23 take from direct, indirect, and cumulative effects of coho salmon
24 from timber harvest and its associated activities may be occurring.
25 [National Marine Fisheries Service, February 1999, Biological
26 Opinion, Pacific Lumber Company Habitat Conservation Plan/Sustained
27 Yield Plan for the Headwaters Forest Project at 393, Ex. G]

1 30. Moreover, in a recent letter, NMFS reiterated the
2 inadequacy of the CFPRs in guarding against the take of coho salmon
3 and the general failure of the California Board of Forestry to
4 ameliorate this problem. NMFS stated that until the State of
5 California can agree through appropriate Executive and/or Legislative
6 action that a watershed based approach to approval of THPs is
7 prudent, and until the FPRs address conservation of coho salmon, NMFS
8 believes the survival and recovery of Federally listed coho salmon
9 may be precluded... Letter from Rodney R. McInnis, Acting Regional
10 Administrator, National Marine Fisheries Service, to Christopher P.
11 Rowney, Executive Director, State Board of Forestry (Dec. 3, 1999),
12 excerpts attached as Exhibit H. This statement is especially
13 significant in that it indicates that not only does NMFS believe the
14 CFPRs fail to prevent injury or mortality to coho salmon, but that
15 the CFPRs impact coho salmon to an extent that they may even
16 jeopardize the continued existence of the fish.

17 31. Finally, NMFS also concurs with my opinion that the
18 rules adopted by the Board of Forestry are not adequate to address
19 their shortcomings or the problems caused by logging authorized by
20 the Department of Forestry. Speaking to these rule changes, NMFS
21 asserted that "(t)he actions the Board took do not go far enough in
22 providing for properly functioning riparian and aquatic habitat. Our
23 position is supported by the Scientific Review Panel's Report of June
24 1999 and by the numerous scientific citations we have provide (the
25 Board) as part of our testimony on the 'agency rule package' since
26 July of 1999." See letter from Rodney R. McInnis, NMFS to Stan
27 Dixon, Board of Forestry, March 30, 2000, attached as Exhibit X.
28 Additionally, in a document jointly submitted by NMFS and the U.S.

1 Environmental Protection Agency, it states that " NMFS recognized
2 that passage of the rules would not make the FPRs compliant with the
3 federal Endangered Species Act " See California Coastal Nonpoint
4 Program, NOAA/EPA Decisions on Conditions of Approval, April 26,
5 2000, attached as Exhibit X.

6 32. A personal experience with the taking prohibition of
7 the ESA serves to illustrate the obvious need for the State of
8 California to either modify its CFPRs in a manner which avoids take
9 of coho, or alternately to seek authorization from NMFS to
10 incidentally take these fish. I have a permit from NMFS that allows
11 incidental take of juvenile coho salmon so I can conduct fish surveys
12 in the Navarro River. The permit closely regulates the ways in which
13 I can study juvenile coho salmon and confines my data gathering to
14 observational techniques only. I am not allowed to use a standard
15 sampling technique, electrofishing, because it is likely to injure a
16 small percent of the fish captured. The permit goes so far as to
17 regulate the number of juvenile coho salmon that I am allowed to
18 observe by snorkeling in the stream because observing coho salmon in
19 this manner can momentarily change their behavior and thus falls
20 within NMFS definition of take of listed coho even though it is
21 extremely unlikely that such observations will cause mortality. On
22 the other hand, as demonstrated by the information presented in this
23 declaration, logging conducted in accordance with existing California
24 state rules has resulted, and is likely to continue to result, in
25 death, injury, and disturbance of countless coho salmon. The state,
26 however, has never sought permission to incidentally take coho.

27 33. The causes of coho decline in California have been
28 multiple and interactive, but it is clear to me, based on personal

1 observations and analysis of the available literature, that logging
2 and its associated activities carried out pursuant to the CFPRs have
3 been the primary factor. A single logging event conducted in a
4 watershed that has seen the cumulative effects of years of other
5 adverse impacts can be the direct cause of extirpation of a local
6 salmon run. The temporal component of a decline leading towards the
7 extinction of a species is generally a considerably more lengthy one,
8 however. Years of extensive timber harvest on private and state
9 lands conducted in accordance with established California state rules
10 and guidelines have modified and degraded coho habitat in a manner
11 that has made it difficult for coho to persist in their native
12 streams. It is my professional opinion that there is a direct
13 connection between timber harvest practices which impair essential
14 habitat for the freshwater life history stages of coho salmon and the
15 rules under which those practices are carried out. California state
16 forest practice rules have not only failed to protect the integrity
17 of watersheds upon which the coho is dependent, but they have
18 exacerbated the decline in population numbers such that extirpation
19 of the natural populations of coho in California may be imminent. By
20 not requiring sufficient protection of coho habitat, the CFPRs
21 significantly affect the feeding, breeding and sheltering ability of
22 coho alevins, parr (juveniles) and smolts, and are the ultimate cause
23 of significant mortality to coho salmon. This is not likely to
24 change when revisions to the CFPRs take effect in July 2000.

25 I declare under penalty of perjury under the laws of the
26 State of California that the foregoing is true and correct and could
27 testify to them on the basis of my own personal knowledge.
28

Executed this ___ day of ~~April~~ May at Davis, California.

PETER B. MOYLE, Ph.D

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28